

Message Text

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ACTION EB-11

INFO OCT-01 EUR-25 EA-11 ISO-00 SAJ-01 NIC-01 CAB-09

CIAE-00 COME-00 DODE-00 INR-10 NSAE-00 RSC-01 FAA-00

L-03 SS-20 NSC-10 IO-14 DRC-01 /118 W

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FM USLO PEKING

TO SECSTATE WASHDC 1098

INFO AMEMBASSY TOKYO

AMEMBASSY OTTAWA

AMEMBASSY LONDON

AMEMBASSY OSLO

AMEMBASSY HELSINKI

AMEMBASSY MOSCOW

AMCONSUL HONG KONG

AMCONSUL MONTREAL

AMEMBASSY COPENHAGEN

AMEMBASSY STOCKHOLM

AMEMBASSY TAIPEI

C O N F I D E N T I A L PEKING 1552

E.O. 11652: GDS

TAGS: PFOR ETRN CH JA CA UK NO UR DA SW TS

SUBJ: PRC CIVIL AIR RELATIONS WITH FOREIGN COUNTRIES

1. IN LAST SEVERAL DAYS USLO OFFICERS HAVE PICKED UP FOLLOWING MISCELLANEOUS INFORMATION ON PRC CIVIL AIR RELATIONS WITH FOREIGN COUNTRIES:

2. PRC - JAPAN. (FROM JAPANESE COUNSELOR HASHIMOTO.) THERE HAS BEEN NO REAL FORWARD MOTION BETWEEN PRC AND JAPAN ON ENDING IMPASSE OVER TAIWAN SO AS TO ACHIEVE CIVIL AIR AGREEMENT. EACH PARTY SEEMS TO BE WAITING FOR THE OTHER TO MAKE THE FIRST MAJOR CONCESSION. (FROM TAJIMA, 1ST SECRETARY.) JAPAN HAS MADE SOME CONCESSIONS ON (UNSPECIFIED) MINOR MATTERS, BUT BASIC TAIWAN ISSUE
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"STILL LOOMS LIKE A WALL". IT DOES

NOT APPEAR LIKELY NOW THAT FOREIGN MINISTER OHIRA
WILL VISIT PRC THIS YEAR, DUE IN CONSIDERABLE PART TO
LACK OF CIVIL AIR AGREEMENT.

3. PRC - CANADA. (FROM COPPITHORNE, CANADIAN DCM.)
(A) NO EARLY BEGINNING IS IN SIGHT FOR CANADIAN-
PACIFIC AIR FLIGHTS FROM CHINA VIA JAPAN TO CANADA.
CANADIANS ARE NOW DISCUSSING FLIGHT PATTERS WITH
CHINESE, BUT PROBLEM ARISES OVER FACT THAT FLIGHT PATTERN
SET BY JAPAN FOR SHANGHAI-TOKYO RUN IS UNACCEPTABLE TO
THE PRC. THIS IS DELIBERATE PLOY BY JAPANESE TO BLOCK
CANADIAN FLIGHTS UNTIL JAPANESE WORK OUR THEIR OWN
ARRANGEMENTS WITH THE PRC. IT IS POSSIBLE FOR CANADIANS
TO BYPASS JAPAN AND FLY TO CANADA VIA SUCH INTERMEDIATE
STOPS AS ANCHORAGE, BUT FACTORS SUCH AS CREW CHANGES
AND ECONOMICS ARGUE FOR JAPAN AS THE MAIN STOPPING POINT.

(B) A PRC CIVAIR DELEGATION IS NOW IN CANADA TO
STUDY CANADIAN EXPERIENCES IN IN-FLIGHT CATERING AND
AIRPORT BAGGAGE HANDLING.

4. PRC-UK. (FROM MORGAN, UK DCM.) NO TIME CAN BE SET
FOR OPENING UP OF BRITISH AIRWAYS FLIGHTS TO PEKING VIA
HONG KONG, AND NOTHING CAN BE FORESEEN BEFORE MID-1974.
AGREEMENT REACHED LAST JUNE HAS BEEN INITIALLED BUT NOT
YET SIGNED. MORGAN EXTREMELY RELUCTANT TO SAY WHY,
EXCEPT TO NOTE THAT ALLEGATIONS IN HONG KONG PRESS TO
EFFECT CHINESE ARE DEMANDING OFFICIAL REPRESENTATION
IN HONG KONG AS QUID PRO QUO ARE "EMPHATICALLY UNTRUE."
JUST-ANNOUNCED LARGE PRC PURCHASE OF TRIDENTS IS ENTIRELY
UNRELATED MATTER.

5. PRC - SCANDINAVIAN AIRWAYS. (FROM LOVALD, NORWEGIAN
ATTACHE.) SAS HAS REACHED ACCORD WITH PRC ON FLIGHTS
TO PEKING AND FORESEES NO PROBLEM IN STARTING SERVICE
TO PEKING VIA MOSCOW IN 1974. AGREEMENT FOR THIS WITH
SOVIETS HAS EITHER BEEN REACHED OR NO TROUBLE ANTICIPATED.
LOVALD ALSO ANTICIPATES NO TROUBLE FOR FINNS IN
STARTING SIMILAR SERVICE THROUGH MOSCOW -- HE BELIEVES
FINNS HAVE ALREADY RECEIVED AGREEMENTS IN PRINCIPLE FROM
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SOVIETS THAT SUCH FLIGHTS MAY BE UNDERTAKING, EVEN IF
FORMAL NEGOTIATIONS HAVE NOT YET BEEN ARRANGED.

6. PRC - USSR. (FROM AUSTRIAN AMBASSADOR LEITNER, CITING
CONVERSATIONS IN PEKING WITH AEROFLOT REPRESENTATIVE.)
SOVIETS CONSIDER THEMSELVES HARASSED BY CHINESE,
IN THAT CAAC HANDLES RESERVATIONS FOR AEROFLOT FLIGHTS AND
NEVER INFORMS SOVIETS UNTIL AROUND ONE AND ONE-HALF

HOURS BEFORE FLIGHTS HOW MANY PASSENGERS TO EXPECT.
CHINESE ALSO FREQUENTLY TELL WOULD-BE PASSENGERS
ON THESE FLIGHTS THAT ALL SEATS ALREADY BOOKED WHEN SUCH
IS NOT THE CASE. VERY OFTEN AEROFLOT DEPARTS HALF-EMPTY
WHEN CHINESE HAVE SAID ALL SEATS FULL.

7. PRC - ICAO. SOURCES CITED ABOVE HAVE SPECULATED ON
WHAT IF ANY MIGHT HAVE EMERGED FROM RECENT VISIT OF
ICAO HEAD TO PEKING. NO INFORMATION IS AVAILABLE HERE,
AND WE WOULD APPRECIATE ANY HELP EMBASSY OTTAWA AND
CONGEN MONTREAL MAY BE ABLE TO PROVIDE. FROM PEKING
IT APPEARS UNLIKELY CHINESE WOULD JOIN ICAO, SINCE THIS
WOULD ENTAIL PRC ACCEPTANCE OF OVERFLIGHTS OF ITS
TERRITORY BY AIRLINES OF OTHER MEMBER STATES.
BRUCE

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